When things go wrong.... Common scenarios in legionella and risk communication

Dr Richard Bentham School of the Environment Flinders University Adelaide

Why things go wrong...

- Poor information
 - Makes for reactive responses
- Poor prevention
 - Forewarned is forearmed
- Poor communication
 - Clear chain of communication is missing



Almost always a bad move

Forces uninformed action

Creates 'outrage'

Is often expensive

We don't need Parking Meter Attendants!

- Numbers at the front end means panic at the back end!
- Closing the gate when the horse has bolted!
- Management based on SMART thinking
 - Sensitive
 - Measurable
 - Accurate
 - Reproducible
 - Timely

Morwell Coal fires

- Water drawn from dam for firefighting
- Questions about water quality
- A comprehensive sampling program
 - Legionella was the instigator
 - Cyanobacteria detected
 - Coliforms detected
 - Poor analysis of results
- No clear communication strategy in place.

Morwell Coal Fires

- Testing without interpretation
 - When you get the results what do they mean?
 - When you get the results what do you do?
- Testing breeds testing!
- Communicating results can be difficult if you don't have a plan



Morwell Coal Fires

- Risk management plan
 - Risk Assessment
 - Responsibilities / SOPs
 - Results interpretation
 - Communication strategy
 - PPE requirements

Hierarchy of control (water systems)





What would be Legionella SMART?

- Maintenance
- Temperature
- Flow rates
- Water Quality
- Disinfection

The Numbers Game!

- Legionella do not grow logarithmically
 - So what does 1 or 10 or 100 mean?
- Exposure from a different source results in a different dose
 - So what does 1 or 10 or 100 mean?
- Culture is wildly inaccurate
 - So what does 1 or 10 or 100 mean?
- So where does culture fit?

What would be Legionella SMART?

- Maintenance
 - Responsible person
 - Contingency plan
- Temperature
 - Try to avoid the 20-50°C window
- Flow rates
 - Stagnation and temperature go hand in hand
- Aerosols
- Water Quality
- Disinfection
 - The last defence

What is a barrier?

An engineering point in the system that can be:

Monitored
SMART-ly

- Maintained
- Controlled
 - Set tolerances (control measures)



Identifiable barriers

- Point of entry
- Storages
- HWS / WWS / CWS
- Thermostatic Mixing / Tempering valves
- Outlets
 - Bathing
 - Process waters



Point of entry

- Water quality?
 - Decisions on suitable disinfectant
- Filtration?
- Disinfection
- Multiple points of entry



Storages

- Covered
- Thermally optimal (the 20 50°C window)
- Cleaned
- Disinfected

HWS / WWS / CWS

- Hydraulics
 - documented
 - Absence of dead legs
 - Balanced
- Insulated
- Thermally optimal
- Disinfected

TMV's / Tempering valves

- <5 years old</p>
- Routinely maintained and disinfected
- Thermally optimal

Outlets - Bathing

- Short lengths from TMVS
- Short lengths of flexible hose
- Routine flushing / disinfection
- Can be drained
- Aerosol minimisation (aerators)
- Disinfectant residual

Outlets – Process waters

- Thermally Optimal
- Routine flushing / disinfection
- Aerosol minimisation
- Disinfected
- PPE

Where do control measures fit?

- Identify SMART control parameters
- Establish optimal performance
- Inform of system deficiencies / aberrations
- Inform of routine maintenance requirements
- Permit system assessment and review

Where do microbial test results fit?

- Numbers mean colonisation
 - Durr! We already know it's there!
- Numbers are fickle
 - Planktonic sampling of a sessile population
- Numbers are not a control measure
 - Once you get the number it's too late!
- Numbers can verify / validate that we have control

The bigger picture

- Barrier systems
 - Provide multiple points of control
 - Failure of a single barrier ≠ failure of system
 - Optimise system performance
 - Enable proactive management
 - Reduce operational costs
 - Reduce liability
 - Inform a comprehensive risk management plan

Communication

Set Goals

- Empower those affected?
- Report potential exposures?
- Provide appropriate information
- Reduce spread / impact
- Identify 'at risk' individuals
- Involve community

Identify Audience

The exposed who know it
The exposed who don't
Those who are causing exposure

Usually all three will not be in the same meeting!

What is the message?

- What do people want to know?
- What do you want them to know?
- What can be misunderstood?
- How will you avoid 'outrage'?
- How will you engage the audience?
 - Are there things they can do?
 - Are there ways they can help?

Communication Strategies

- Public meeting
 - Oral communication is poor
 - Personal presence is reassuring
- Media
 - TV / radio
 - Press release
 - Internet
- Leaflets
- Combination

Media

- Have a 'mission statement' and reiterate it.
 - Our first priority is to protect the health of blah blah blah.....'
 - "Our primary goal is to minimise the risk of......"
 - NOT "we'll save who we can but...."
- Approach the media before they approach you
- 'openness' vs 'conspiracy theory'
 - Twitter / Facebook etc.
- Maintain availability
- Provide summarised information
- Monitor media 'response'



Establish trust

- Commitment
 - Committed to resolving the problem
- Competence
 - Have the resources to deliver
- Caring
 - Demonstrable concern
- Predictability
 - The story is consistent



Participation

- Encourage debate
- Encourage involvement
- Respond to questions and responses
- Utilise available media (eg electronic)
- Involve community leaders



Response

- Feedback on questions
- Set up 'hot-lines' etc
- Social media access
 - Responses in the context of the mission statement, not reactionary.
- Provide results
 - ie reduction in cases of disease
 - Improved air quality testing results



Outrage

- Outrage is to some extent genuine
 - 'there's sewage in my tap water!'
- Outrage is not rational
- Ignoring outrage is likely to magnify it
 - 'you're not even listening!'
 - this may be advantageous
- Acknowledge outrage and focus on outcomes
 - 'the source of the outbreak has been identified etc'
- Use 'mission statement'



Failure

Risk communications may fail

- May not improve the situation
- May possibly make it worse
- 'Success' is often measured by raising the level of understanding